REFERENCE TITLE: repeal; tax credits; grants; reporting

State of Arizona House of Representatives Fifty-sixth Legislature First Regular Session 2023

# **HB 2271**

Introduced by Representative Cano

#### AN ACT

AMENDING SECTIONS 41-1512, 41-1545.03, 43-222 AND 43-1021, ARIZONA REVISED STATUTES; REPEALING SECTION 43-1081.01, ARIZONA REVISED STATUTES; AMENDING SECTION 43-1084, ARIZONA REVISED STATUTES; RELATING TO TAXATION.

(TEXT OF BILL BEGINS ON NEXT PAGE)

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 Be it enacted by the Legislature of the State of Arizona: Section 1. Section 41-1512, Arizona Revised Statutes, is amended to read:

# 41-1512. Qualified facility income tax credits; qualification; definitions

- A. For taxable years beginning from and after December 31, 2012, income tax credits are allowed for expanding or locating a qualified facility in this state pursuant to sections 43-1083.03 and 43-1164.04. Only capital investments in a qualified facility that are made not more than thirty-six months before submitting an application for preapproval are included in the computation of the credit.
- B. To be eligible for the income tax credits, a taxpayer must apply to the authority, on a form prescribed by the authority, for preapproval of the business as qualifying for the credits. The application must include:
- 1. The applicant's name, address, telephone number and federal taxpayer identification number or numbers.
- 2. The name, address, telephone number and email address of a contact person for the applicant.
- 3. The address of the site where the qualified facility will be located.
- 4. A detailed description of the qualified facility and fixed capital assets.
- 5. An estimate of the capital investment and number of employment positions with job duties associated with the qualified facility, including:
  - (a) A schedule of qualifying investments.
- (b) A list of full-time employment positions, the estimated number of employees to be hired for the positions each year during the first five years of operation and the annual wages for each position, calculated without employee-related benefits.
- $6.\ \ \mbox{A nonrefundable processing fee in an amount determined by the authority.}$
- 7. Other information as required by the authority to determine eligibility for the income tax credits and the amount of income tax credits, as prescribed by this section.
- 8. An affirmation, signed by an authorized executive representing the business, that the applicant:
- (a) Agrees to furnish records of expenditures for qualifying investments to the authority on request.
- (b) Will continue in business at the qualified facility for five full calendar years after postapproval for the credit, other than for reasons beyond the control of the applicant.
- (c) Agrees to furnish to the authority information regarding the amount of income tax credits claimed each year.

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- (d) Authorizes the department of revenue to provide tax information to the authority pursuant to section 42-2003 for the purpose of determining any inconsistency in information furnished by the applicant.
- (e) Agrees to allow site visits and audits to verify the applicant's continuing qualification and the accuracy of information submitted to the authority.
- (f) Consents to the adjustment or recapture of any amount of income tax credit due to noncompliance with this section.
- 9. Letters of good standing from the department of revenue stating that the applicant is not delinquent in paying taxes.
- C. The applicant may qualify for the income tax credits pursuant to section 43-1083.03 or 43-1164.04, as applicable, if:
- 1. The applicant makes new capital investment in this state after June 30, 2012 in a qualified facility that is completed in a taxable year beginning from and after December 31, 2012.
- 2. At least fifty-one percent of the net new full-time employment positions with job duties associated with the qualified facility pay a wage that equals or exceeds one hundred twenty-five percent, or one hundred percent in the case of a qualified facility in a rural location, of the median annual wage for production occupations in this state, as determined by the most recent annual Arizona commerce authority occupational wage and employment estimates issued before the preapproval is issued pursuant to subsection I of this section.
- 3. All net new full-time employment positions include health insurance coverage for the employees for which the applicant pays at least sixty-five percent of the premium or membership cost.
- D. Final eligibility for an income tax credit is subject to any additional requirements prescribed by section 43-1083.03 or 43-1164.04, as applicable.
- E. An applicant may separately apply and qualify with respect to investments for separate expansions of a qualified facility.
- F. The amount of the income tax credit to be preapproved by the authority to a qualifying applicant is ten percent of the lesser of:
- 1. The amount the applicant has projected in total qualifying investment in the qualified facility.
  - 2. Either:
- (a) If the total qualifying investment is less than \$2,000,000,000, \$200,000 for each net new full-time employment position projected by the applicant that has job duties associated with a qualified facility.
- (b) If the total qualifying investment is \$2,000,000,000 or more, \$300,000 for each net new full-time employment position projected by the applicant that has job duties associated with a qualified facility.

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- G. Beginning with income tax credits allocated for 2013, an approved credit:
- 1. Must be claimed on a timely filed original income tax return, including extensions.
- 2. Must be claimed in five equal installments as provided by section 43-1083.03 or 43-1164.04.
- H. The authority shall establish a process for qualifying and preapproving applicants for the income tax credits. The authority shall not preapprove applicants as qualifying for credits under this section for any taxable year beginning from and after December 31, 2030. Preapproval is based on:
- 1. Priority placement established by the date that the applicant files its initial application with the authority.
- 2. The availability of income tax credit capacity under the dollar limit prescribed by subsection  ${\sf J}$  of this section.
- I. Within thirty days after receiving a complete and correct application, the authority shall review the application to determine whether the applicant satisfies all of the criteria prescribed by this section and either preapprove the project as qualifying for the purposes of an income tax credit or provide reasons for its denial. The authority shall send copies of each preapproval to the department of revenue.
- J. The authority shall not preapprove income tax credits under this section that combined would exceed \$125,000,000 in any calendar year, except as provided by this subsection and subsection K of this section. A preapproved amount applies against the dollar limit for the year in which the application was submitted regardless of whether the initial preapproval period extends into the following year or years. The authority shall not preapprove income tax credits under this section for any taxpayer in excess of \$30,000,000 in any calendar year.
- K. The authority shall reallocate the amount of income tax credits that are voluntarily relinquished under subsection L of this section, that lapse under subsection M of this section or that lapse under subsection P of this section. The reallocation shall be to other businesses that applied under this section in the original credit year based on priority placement. Once reallocated, the amount of the credit applies against the dollar limit of the original credit year regardless of the year in which the reallocation occurs.
- L. A taxpayer may voluntarily relinquish unused credit amounts in writing to the authority.
- M. Preapproval under this section lapses, the application is void and the amount of the preapproved income tax credits does not apply against the dollar limit prescribed by subsection J of this section if, within twelve months after preapproval, the business fails to provide to the authority documentation of its expenditure of \$250,000 in qualifying investment or, if the period over which the qualifying investment will be

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made exceeds twelve months, documentation of additional expenditures as required in this subsection for each twelve-month period.

- N. After October 31 of each year, if the authority has preapproved the maximum calendar year income tax credit amount pursuant to subsection J of this section, the authority may accept initial applications for the next calendar year, but the preapproval of any application pursuant to this subsection shall not be effective before the first business day of the following calendar year.
- Before an applicant applies for postapproval under subsection P of this section, the applicant must enter into a written managed review agreement with the chief executive officer of the authority that establishes the requirements of a managed review to be conducted under this subsection at the applicant's expense. The managed review must be conducted by a certified public accountant who is selected by the applicant, who is licensed in this state or who has a limited reciprocity privilege pursuant to section 32–725 and who is approved by the chief executive officer. The certified public accountant and the firm the certified public accountant is affiliated with shall not regularly perform services for the applicant or its affiliates. The managed review shall include an analysis of the applicant's invoices, checks, accounting records and other documents and information to verify its base investment and other requirements prescribed by section 43-1083.03 or 43-1164.04 to confirm the amount of credit. The certified public accountant shall furnish written findings of the managed review to the chief executive The chief executive officer shall review the findings and may examine records and perform other reviews that the chief executive officer considers necessary to verify that the managed review substantially conforms to the terms of the managed review agreement. The chief executive officer shall accept or reject the findings of the managed review. If the chief executive officer rejects all or part of the managed review, the chief executive officer shall provide written reasons for the rejection.
- P. When the qualified facility begins operations, a business that was preapproved for income tax credits under this section shall apply to the authority in writing for postapproval of the credits and submit documentation certifying the total amount and dates of the qualifying investments and identifying the fixed capital assets associated with the qualified facility incurred after June 30, 2012 through the date of application for postapproval. For taxable years beginning from and after December 31, 2012, the authority shall provide postapproval to a business that has met the eligibility requirements of this section and shall notify the department of revenue that the business may claim an income tax credit pursuant to section 43-1083.03 or 43-1164.04. If the amount of qualifying investment actually spent is less than the amount preapproved for income tax credits, the preapproved amount not incurred lapses and does not apply

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against the dollar limit prescribed by subsection J of this section for that year. The department of revenue shall not allow an income tax credit under section 43-1083.03 or 43-1164.04 that exceeds the amount of the postapproval for the project under this subsection. For the purposes of this subsection, "begins operations" means the qualified facility opens for public business.

- Q. The authority may rescind an applicant's postapproval if the business no longer meets the terms and conditions required for qualifying for the credit. The authority may give special consideration, or allow temporary exemption from recapture of the credit, in the case of extraordinary hardship due to factors beyond the control of the qualifying business.
- R. If the authority rescinds an applicant's preapproval or postapproval under subsection Q of this section, the authority shall notify the department of revenue of the action and the conditions of noncompliance. If the department of revenue obtains information indicating a possible failure to qualify and comply, the department shall provide that information to the authority. The department of revenue may require the business to file appropriate amended tax returns reflecting any recapture of the credit under section 43-1083.03 or 43-1164.04.
- S. Preapproval and postapproval of an applicant for the purposes of income tax credits under this section do not constitute or imply compliance with any other provision of law or any regulatory rule, order, procedure, permit or other measure required by law. To maintain qualification for a credit under this section, a business must separately comply with all environmental, employment and other regulatory measures.
- T. For five years after postapproval of an income tax credit under this section, in any action involving the liquidation of the business assets or relocation out of state, this state claims the position of a secured creditor of the business in the amount of the credit the business received pursuant to section 43-1083.03 or 43-1164.04. The transfer of part or all of a company's assets that are then leased back by the company is not considered a liquidation under this section.
- U. Any information gathered from a business for the purposes of this section is considered to be confidential taxpayer information and shall be disclosed only as provided in section 42-2003, subsection B, paragraph 12, except that the authority shall publish the following information in its annual report:
- 1. The name of each business and the amount of income tax credits preapproved for each qualifying investment.
- 2. The amount of income tax credits postapproved with respect to each qualifying investment.
  - V. The authority shall:
- 1. Keep annual records of the information provided on applications for qualified facilities. These records shall reflect a percentage

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 comparison of the annual amount of monies credited to qualified facilities to the estimated amount of monies spent in this state in the form of qualifying investments.

- 2. Maintain annual data on growth in this state of qualified facilities and related employment and wages.
- 3. Not later than April 30 following each calendar year, prepare and publish a report summarizing the information collected pursuant to this subsection. The authority shall make copies of the annual report available to the public on request.
- W. The authority shall adopt rules and prescribe forms and procedures as necessary for the purposes of this section. The authority and the department of revenue shall collaborate in adopting rules as necessary to avoid duplication and inconsistencies while accomplishing the intent and purposes of this section.
- X. ON OR BEFORE MARCH 1 EACH YEAR, EACH QUALIFIED FACILITY SHALL REPORT TO THE AUTHORITY ALL OF THE FOLLOWING:
- 1. THE NUMBER OF FULL-TIME EMPLOYEES THE QUALIFIED FACILITY HIRED IN THIS STATE IN THE PRECEDING CALENDAR YEAR.
- 2. THE COMPENSATION AND BENEFIT INFORMATION, INCLUDING THE MEDIAN ANNUAL WAGE FOR EACH JOB CLASSIFICATION, FOR EACH FULL-TIME EMPLOYMENT POSITION CREATED PURSUANT TO SUBSECTION C OF THIS SECTION FOR TAX CREDIT PURPOSES.
- 3. THE TOTAL CAPITAL EXPENDITURES THE QUALIFIED FACILITY INVESTED IN THIS STATE AS A RESULT OF THE TAX CREDIT FOR QUALIFIED FACILITIES ALLOWED UNDER SECTION 43-1083.03 OR 43-1164.04.
- Y. ON OR BEFORE MAY 1 EACH YEAR, THE AUTHORITY SHALL REPORT TO THE JOINT LEGISLATIVE BUDGET COMMITTEE ALL OF THE FOLLOWING:
- 1. THE NUMBER OF FULL-TIME EMPLOYEES EACH QUALIFIED FACILITY HIRED IN THIS STATE IN THE PRECEDING CALENDAR YEAR.
- 2. THE COMPENSATION AND BENEFIT INFORMATION, INCLUDING THE MEDIAN ANNUAL WAGE FOR EACH JOB CLASSIFICATION, FOR EACH FULL-TIME EMPLOYMENT POSITION EACH QUALIFIED FACILITY CREATED PURSUANT TO SUBSECTION C OF THIS SECTION FOR TAX CREDIT PURPOSES.
- 3. THE TOTAL CAPITAL EXPENDITURES EACH QUALIFIED FACILITY INVESTED IN THIS STATE AS A RESULT OF THE TAX CREDIT FOR QUALIFIED FACILITIES ALLOWED UNDER SECTION 43-1083.03 OR 43-1164.04.
  - $\star$ . Z. For the purposes of this section:
- 1. "Capital investment" means an expenditure to acquire, lease or improve property that is used in operating a business, including land, buildings, machinery, equipment and fixtures.
- 2. "Facility" means a single parcel or contiguous parcels of owned or leased land in this state, the structures and personal property contained on the land or any part of the structures occupied by the owner. Parcels that are separated only by a public thoroughfare or right-of-way are considered to be contiguous.

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- 3. "Headquarters" means a principal central administrative office where primary headquarters related functions and services are performed, including financial, personnel, administrative, legal, planning and similar business functions.
- 4. "Manufacturing" means fabricating, producing or manufacturing raw or prepared materials into usable products, imparting new forms, qualities, properties and combinations. Manufacturing does not include generating electricity.
- 5. "Qualified facility" means a facility in this state that devotes at least eighty percent of the property and payroll at the facility to one or more of the following:
  - (a) Qualified manufacturing.
  - (b) Qualified headquarters.
  - (c) Qualified research.
- 6. "Qualified headquarters" means a global, national or regional headquarters for a taxpayer that derives at least sixty-five percent of its revenue from out-of-state sales.
- 7. "Qualified manufacturing" means manufacturing tangible products in this state if at least sixty-five percent of the product is at least one of the following:
  - (a) Directly sold out of state.
- (b) Directly sold to one or more qualified facilities, regardless of whether the qualified facilities are preapproved by the authority pursuant to this section.
- 8. "Qualified research" has the same meaning prescribed by section 41(d) of the internal revenue code, as defined by section 43-105, except that the research must be conducted by a taxpayer involved in manufacturing that derives at least sixty-five percent of its revenue from out-of-state sales.
- 9. "Qualifying investment" means investment in land, buildings, machinery, equipment and fixtures for expansion of an existing qualified facility or establishment of a new qualified facility in this state after June 30, 2012 for a facility completed in a taxable year beginning from and after December 31, 2012. If the qualified facility is a build-to-suit facility leased to the taxpayer, qualifying investment includes the costs prescribed in this paragraph that are spent by the third-party developer with respect to the qualified facility. Qualifying investment does not include relocating an existing qualified facility in this state to another location in this state without additional capital investment of at least \$250.000.
- 10. "Rural location" means a location that is within the boundaries of tribal lands or a city or town with a population of less than fifty thousand persons or a county with a population of less than eight hundred thousand persons.

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 Sec. 2. Section 41-1545.03, Arizona Revised Statutes, is amended to read:

#### 41-1545.03. Annual report by grant recipient

On or before December 31 of each year, each entity that receives a grant under this article shall submit to the chief executive officer a progress report containing the FOLLOWING:

- 1. Information compiled during the preceding calendar year regarding the attainment of each of the performance targets in the grant agreement.
- 2. COMPENSATION AND BENEFIT INFORMATION, INCLUDING THE MEDIAN ANNUAL WAGE FOR EACH JOB CLASSIFICATION, FOR EACH EMPLOYMENT POSITION REQUIRED FOR ELIGIBILITY PURSUANT TO SECTION 41-1545.02, SUBSECTION B.
- Sec. 3. Section 43-222, Arizona Revised Statutes, is amended to read:

#### 43-222. <u>Income tax credit review schedule</u>

The joint legislative income tax credit review committee shall review the following income tax credits:

- 1. For years ending in 0 and 5, sections 43-1079.01, 43-1088, 43-1089.04, 43-1167.01 and 43-1175.
- 2. For years ending in 1 and 6, sections 43-1072.02, 43-1074.02, 43-1075, 43-1076.01, 43-1077, 43-1078, 43-1083, 43-1083.02, 43-1162, 43-1164.03 and 43-1183.
- 3. For years ending in 2 and 7, sections 43-1073, 43-1082, 43-1085, 43-1086, 43-1089, 43-1089.01, 43-1089.02, 43-1089.03, 43-1164, 43-1165, and 43-1181.
- 4. For years ending in 3 and 8, sections 43-1074.01, 43-1168, 43-1170 and 43-1178.
- 5. For years ending in 4 and 9, sections 43-1073.01, 43-1081.01, 43-1083.03, 43-1084, 43-1164.04, 43-1164.05 and 43-1184.
- Sec. 4. Section 43-1021, Arizona Revised Statutes, is amended to read:

## 43-1021. Addition to Arizona gross income

In computing Arizona adjusted gross income, the following amounts shall be added to Arizona gross income:

- 1. A beneficiary's share of the fiduciary adjustment to the extent that the amount determined by section 43-1333 increases the beneficiary's Arizona gross income.
- 2. An amount equal to the ordinary income portion of a lump sum distribution that was excluded from federal adjusted gross income pursuant to the special rule for individuals who attained fifty years of age before January 1, 1986 under Public Law 99-514, section 1122(h)(3).
- 3. The amount of interest income received on obligations of any state, territory or possession of the United States, or any political subdivision thereof, located outside of this state, reduced, for taxable years beginning from and after December 31, 1996, by the amount of any

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interest on indebtedness and other related expenses that were incurred or continued to purchase or carry those obligations and that are not otherwise deducted or subtracted in arriving at Arizona gross income.

- 4. The excess of a partner's share of partnership taxable income required to be included under chapter 14, article 2 of this title over the income required to be reported under section 702(a)(8) of the internal revenue code.
- 5. The excess of a partner's share of partnership losses determined pursuant to section 702(a)(8) of the internal revenue code over the losses allowable under chapter 14, article 2 of this title.
- 6. Any amount of agricultural water conservation expenses that were deducted pursuant to the internal revenue code for which a credit is claimed under section 43-1084.
- 7. The amount by which the depreciation or amortization computed under the internal revenue code with respect to property THAT IS AGRICULTURAL POLLUTION CONTROL EQUIPMENT for which a credit was taken under section 43-1081.01 BEFORE TAXABLE YEAR 2023 or that is pollution control equipment for which a credit was taken before taxable year 2022 exceeds the amount of depreciation or amortization computed pursuant to the internal revenue code on the Arizona adjusted basis of the property.
- 8. The amount by which the adjusted basis computed under the internal revenue code with respect to property for which a credit was claimed under section 43-1074.02 or 43-1081.01 or THAT IS AGRICULTURAL POLLUTION CONTROL EQUIPMENT FOR WHICH A CREDIT WAS TAKEN BEFORE TAXABLE YEAR 2023 OR that is pollution control equipment for which a credit was taken before taxable year 2022 and that is sold or otherwise disposed of during the taxable year exceeds the adjusted basis of the property computed under section 43-1074.02 or 43-1081.01 or for AGRICULTURAL POLLUTION CONTROL EQUIPMENT AND pollution control equipment, the section in which the credit was taken, as applicable.
- 9. The deduction referred to in section 1341(a)(4) of the internal revenue code for restoration of a substantial amount held under a claim of right.
- 10. The amount by which a net operating loss carryover or capital loss carryover allowable pursuant to section 1341(b)(5) of the internal revenue code exceeds the net operating loss carryover or capital loss carryover allowable pursuant to section 43-1029, subsection F.
- 11. The amount of any depreciation allowance allowed pursuant to section 167(a) of the internal revenue code to the extent not previously added.
- 12. The amount of a nonqualified withdrawal, as defined in section 15-1871, from a college savings plan established pursuant to section 529 of the internal revenue code that is made to a distributee to the extent the amount is not included in computing federal adjusted gross income, except that the amount added under this paragraph shall not exceed the

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difference between the amount subtracted under section 43-1022 in prior taxable years and the amount added under this section in any prior taxable years.

- 13. If a subtraction is or has been taken by the taxpayer under section 43-1024, in the current or a prior taxable year for the full amount of eligible access expenditures paid or incurred to comply with the requirements of the Americans with disabilities act of 1990 (P.L. 101-336) or title 41, chapter 9, article 8, any amount of eligible access expenditures that is recognized under the internal revenue code, including any amount that is amortized according to federal amortization schedules, and that is included in computing taxable income for the current taxable year.
- 14. For taxable years beginning from and after December 31, 2017, the amount of any net capital loss included in Arizona gross income for the taxable year that is derived from the exchange of one kind of legal tender for another kind of legal tender. For the purposes of this paragraph:
- (a) "Legal tender" means a medium of exchange, including specie, that is authorized by the United States Constitution or Congress to pay debts, public charges, taxes and dues.
  - (b) "Specie" means coins having precious metal content.
- 15. For taxable years beginning from and after December 31, 2021, the amount deducted by the partnership or S corporation pursuant to the internal revenue code for the amount paid to this state under section 43-1014 and for taxes that the department determines are substantially similar to the tax imposed under section 43-1014. This amount shall be reflected in the partner's or shareholder's Arizona gross income and the partnership's or S corporation's Arizona taxable income.
- 16. The amount of any motion picture production costs that was deducted pursuant to the internal revenue code for which a tax credit is claimed under section 43-1082.

Sec. 5. Repeal

Section 43-1081.01, Arizona Revised Statutes, is repealed.

Sec. 6. Section 43-1084, Arizona Revised Statutes, is amended to read:

### 43-1084. Credit for agricultural water conservation system

- A. A credit is allowed against the taxes imposed by this title for expenses that the taxpayer incurred during the taxable year to purchase and install an agricultural water conservation system in this state. The amount of the credit is equal to seventy-five percent of the qualifying expenses.
  - B. To qualify for the credit under this section:
- 1. The agricultural water conservation system must be primarily designed to substantially conserve water on land that is used by the taxpayer or the taxpayer's tenant to:

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- (a) Produce crops, fruits or other agricultural products.
- (b) Raise, harvest or grow trees.
- (c) Sustain livestock.
- 2. The expense must be consistent with a conservation plan that the taxpayer has filed with the United States department of agriculture, natural resources conservation service, or a natural resource conservation district in this state established pursuant to title 37, chapter 6.
- C. Co-owners of the land on which the water conservation system is installed, including partners in a partnership and shareholders of an S corporation, as defined in section 1361 of the internal revenue code, may each claim only the pro rata share of the credit allowed under this section based on the ownership interest. The total of the credits allowed all such owners may not exceed the amount that would have been allowed a sole owner.
- D. If the allowable tax credit exceeds the taxes otherwise due under this title on the claimant's income, or if there are no taxes due under this title, the taxpayer may carry the amount of the claim not used to offset the taxes under this title forward for not more than five taxable years' income tax liability.
- E. The credit allowed by this section is in lieu of any deduction for such expenses allowed by the internal revenue code and included under section 43-1042 in computing taxable income.
- F. ON OR BEFORE MARCH 1 EACH YEAR, EACH CLAIMANT SHALL REPORT TO THE DEPARTMENT ON THE REDUCTION IN WATER USAGE AS A RESULT OF INSTALLING THE AGRICULTURAL WATER CONSERVATION SYSTEM.
- G. ON OR BEFORE MAY 1 EACH YEAR, THE DEPARTMENT SHALL REPORT TO THE JOINT LEGISLATIVE COMMITTEE ON THE FOLLOWING:
- 1. THE REDUCTION IN WATER USAGE AS A RESULT OF INSTALLING THE AGRICULTURAL WATER CONSERVATION SYSTEMS, AS REPORTED BY ALL CLAIMANTS.
- 2. THE NUMBER OF STATES WHERE TAXPAYERS RECEIVE AN INCOME TAX CREDIT THAT IS COMPARABLE TO THE TAX CREDIT ALLOWED UNDER THIS SECTION.

Sec. 7. Short title

This act may be cited as the "Tax Incentive Accountability and Reporting Act (TIARA)".

Sec. 8. Requirements for enactment; two-thirds vote

Pursuant to article IX, section 22, Constitution of Arizona, this act is effective only on the affirmative vote of at least two-thirds of the members of each house of the legislature and is effective immediately on the signature of the governor or, if the governor vetoes this act, on the subsequent affirmative vote of at least three-fourths of the members of each house of the legislature.

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